GARRIGUES



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Partner

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Administrative and Constitutional Law
Planning, Zoning and Environment
Life Sciences and Healthcare
Energy
Sustainability

Juan is a partner in the Administrative Law, Planning and Zoning practice and specializes in administrative and regulatory law, with a particular focus on the pharmaceutical, healthcare and cosmetics industries.

With over 20 years' expertise in public law, Juan has extensive experience in providing comprehensive advice and legal assistance in administrative and judicial review proceedings to domestic and international companies in the pharmaceuticals, healthcare, cosmetics and energy sectors, as well as to investment funds, financial institutions, developers, insurers, development entities and public authorities on particularly complex matters, deals and lawsuits.

He speaks, writes articles and co-authors publications on various public law matters

Experience

Juan has been a partner of the Administrative, Planning and Zoning and Environmental Law practice of Garrigues since 2025.

A practicing lawyer with over 20 years' experience in public law, he specializes in the following areas:

- **Claims and litigation**: defense of domestic and international companies and funds in administrative proceedings and before the judicial review courts, with extensive experience in negotiating settlement agreements and securing their judicial approval.
- **Life sciences and healthcare law**: advice to companies in the life sciences and healthcare industry on the administrative regulations applicable to the entire product life cycle, including product development and clinical trials, marketing authorizations, market access, regulatory protection, pharmacovigilance, supply issues and product recalls, pricing and public reimbursement, as well as distribution and supply.

- **Cosmetics industry**: advice on the regulatory requirements applicable to cosmetic products, including product safety, composition, manufacturing, labeling, claims, placement on the market and cosmetovigilance, as well as legislation governing chemical substances, packaging and waste.
- **Oil & Gas**: recurring advice to companies engaged in the marketing of oil and gas products in relation to market access and pursuit of their activity, compliance with regulatory obligations, biofuels and sustainability, minimum security stock obligations, inspections and penalty proceedings.
- **Environment**: comprehensive advice on environmental risk prevention, environmental liability, waste and packaging management, discharges, emissions, noise regulation and the integrated water cycle.
- **Planning and Zoning**: analysis of planning and zoning aspects in the sale and purchase of land and property, and in the development, redevelopment and regeneration thereof; with particular expertise in negotiating conditions for the relocation of industrial activities in areas undergoing urban redevelopment.
- **Public procurement and utilities sectors**: broad experience in assisting bidders in public procurement procedures, including contract amendments and rebalancing mechanisms, as well as advising lenders to concessionaires on the design of the security package associated with the financing.
- **Cultural Heritage**: expert in the sale and export of works of art.

Academic background

- Degree in Law, specializing in economics, Universidad de Deusto (2004).
- Master’s Degree in Business Law, Centro de Estudios Garrigues and Harvard Law School (2005).

Publications

Juan Muguerza is co-author of the following publications:

- “La reforma de la legislación farmacéutica de la Unión Europea: análisis de las claves regulatorias del acuerdo político alcanzado en el trílogo de diciembre de 2025” (The Reform of EU Pharmaceutical Legislation: An Analysis of the Key Regulatory Aspects of the Political Agreement Reached in the December 2025 Trilogue), in collaboration with José Fernández-Rañada López-Dóriga. Cuadernos de Derecho Farmacéutico, no. 97, April-June 2026, p30-55.
- "Comentario sobre las posibilidades de optimizar la coordinación existente entre los servicios de medicina del trabajo y los servicios sanitarios públicos tras la pandemia del Covid-19” (Commentary on Opportunities for Optimizing Coordination Between Occupational Health Services and Public Healthcare Services Following the COVID-19 Pandemic), in collaboration with Alfredo Fernández Rancaño. Anuario de Derecho Administrativo, 2022. Editorial Civitas.
- "Régimen jurídico de enajenación de los bienes culturales de instituciones eclesiásticas españolas: análisis del artículo 28.1 y la disposición transitoria quinta de la Ley de Patrimonio Histórico Español” (Legal Regime Governing the Disposal of Cultural Assets Owned by Spanish Ecclesiastical Institutions: Analysis of Article 28.1 and Transitional Provision Five of the Spanish Cultural Heritage Law), in collaboration with Alfredo Fernández Rancaño. Anuario de Derecho Administrativo, 2018. Editorial Civitas.
- "Análisis de la viabilidad jurídica de la cesión de los créditos futuros que pudieran corresponder a una concesionaria frente a una Administración pública por razón del contrato de concesión” (Analysis of the Legal Feasibility of Assigning Future Receivables Potentially Owed to a Concessionaire by a Public Authority under a Concession Contract), in collaboration with Alfredo Fernández Rancaño. Anuario de

Derecho Administrativo, 2015. Editorial Civitas.

- “Naturaleza jurídica de los ingresos satisfechos por los usuarios de los servicios públicos” (The Legal Nature of Payments Made by Users of Public Services), in collaboration with Alfredo Fernández Rancaño. Anuario de Derecho Administrativo, 2014. Editorial Civitas.